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ІСТОРІЯ СТАНОВЛЕННЯ МІСЦЕВОГО САМОВРЯДУВАННЯ В УКРАЇНІ (1990–2005 рр.)

У статті здійснено спробу вивчити й дати оцінку реформуванню адміністративно-управлінського апарату й наданню реальних повноважень місцевому самоврядуванню в Україні в 1990—2005 рр. Автор стверджує, що прихильникам децентралізації управління вдалося визначити в Конституції Україні й ряді законодавчих актів основні принципи наділення владою і повноваженнями територіальних громад. Однак залишається не до кінця визначеним розподіл повноважень між органами виконавчої влади й місцевим самоврядуванням. Проведення адміністративно-територіальної реформи зіштовкувалося з відсутністю політичної волі у вищого керівництва країни, нестачею необхідних коштів та опором регіональних вліт.

Ключові слова: місцеве самоврядування, децентралізація, регіон, адміністративно-територіальна реформа, громада, місцева влада, державна адміністрація, район.

У системі демократичного правління значна роль належить місцевому самоврядуванню. Порівняльний аналіз показує, що лише країни, які зуміли створити противаги "сгоїзму" управлінських систем і служать поставленим цілям, а не людям, що працюють у системі, досягли високого рівня індексу людського розвитку. Основними факторами обмеження "сгоїзму" управлінської системи вважають наявність громадянського суспільства й оптимізованого розподілу повноважень між органами місцевої та центральної державної влади [14, с.182].

У період становлення державності, переходу до нових економічних та політичних інститутів Україна визнавала необхідними обережні кроки в бік відродження самоврядування. Науковці приділяють цій проблемі значну увагу. Так, досвід європейських країн у передачі владних повноважень із центрального на регіональний рівень, можливості вдосконалення існуючого адміністративно-територіального поділу і впроваджування реального самоврядування в Україні вивчають О.Бей, М.Долішній, Т.Козак, О.Коротич, О.Мрінська, Я.Радевич-Винницький, В.Рогатін, С.Телешун та інші [3; 7; 15; 20; 24; 29; 31; 33].

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